# How to Apply a Business Model to Local Government?

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### Background

### Resource Management Agency (RMA) Three Branches

### **Focus on the Planning Branch**

- Reorganization I: Establishment Phase (R-1)
- > Reorganization II: Consolidation Phase (R-2)
- > Reorganization III: Integration Phase (R-3)

### What is a "Business Model?"

### Private Sector Definition

A "Business Model" is a conceptual tool that contains a set of elements and relationships that express the business logic of a firm. It is a description of (1) the value a firm offers to its customers; (2) the firm's architecture and its network; and (3) the method of creating, marketing and delivering value to generate profitable and sustainable revenue streams.

(Business Model Design and Innovation: What is a Business Model? <a href="http://business-model-design.blogspot.com/2005/11/what-is-business-model.html">http://business-model-design.blogspot.com/2005/11/what-is-business-model.html</a>.)

### What is a "Business Model?" Public Sector Definition

- A "Business Model" is one that defines and markets its Mission as being "Open for Business"
- (1) By Strategically (Proactively) Managing for Public Results with a Customer-Service Focus;
- (2) By Expeditiously and Effectively Delivering These Results within a Collaborative, Cross-Functional, Team-Based, and Continuously Improving Organization; and
- (3) By Measuring Performance with Accountability (i.e., Without Excuses) by Retaining, Creating, Increasing, and Capturing Public Value.

# What is the "Public Organizational Context" of a Business Model?

### Strategic Management System - Defined

A Strategic Management System — applied to a Public Sector Organization — is based on a "Business Model" designed to be implemented through the "Project Management Method", and built to last for the purpose of achieving "Performance" which retains, creates, increases, and captures "Public Value."

# What are the "Driving Factors" of the Strategic Management System?

1. Government Reinvention Factor

2. Decision - Making Factor

3. Organizational Development Factor

### Government Reinvention Driving Factor

- □ Proactive Setting of Mission and Strategic Goals
  - Mission: "Open for Business"
    - Goal: Promote Economic Well-Being
    - -- Goal: Improve Quality of Life
    - Goal: Provide Public Safety and Security
    - Goal: Enhance Organizational Performance
- □ Plan, Implement, Perform, Measure, Evaluate, and Adjust
- Customer Service: Market and Deliver Services Effectively
- □ Use Information Technology: Storage, Retrieval and Reuse
- **Expand Value Opportunities through Lean Organization**
- □ "Look Beyond Bureaucracy" or "Think Outside the Box"

### **Decision-Making Driving Factor**

- Problem Solving Method (Issue Identification, Research, Rules or Principles, Alternatives (Options), Vetting, and Recommendation) (Risk Analysis)
- Quantitative (Economic, Fiscal, Marketing, Engineering)
- Contingency Plan (Back-Up Plan or Two Minute Drill)
- Multiple Lens Approach: Multi-Level Feasibility Test
   (Core Competence, Legal, Fiscal, Administrative, and Political Feasibility Lens)
- Common Sense, Gut Check and Qualitative Judgment

## Organizational Development Driving Factor

- Identify the Organization's Culture
- Receptiveness to Change: Three Group Analysis
- Build Action Teams via Organizational Values
   (Collaboration, Collegiality, Mutual Respect, and Empowerment) within a Total Quality Circle
- \* Train, Coach, Mentor, and Realign, if necessary
- **\*** Emphasize Trust and Integrity

### What is the "Key Implementation Technique" of a Strategic Management System?

### **Project Management Method**

- Backward Mapping: Goals Considered First
- "IPPEC" Approach (Time, Scope and Budget addressed through Initiation, Planning, Executing, Controlling, and Closing) (Front Line Org Value Testing)
- > Periodic Monitoring and Reporting (Project Life)
- > Project Completion: (On Time; Within Scope and Budget)
- > **Project Evaluation:** Measuring Performance (Results) and Making Key Improvements (Lessons Learned)

### How Do you Measure Performance within a Business Model?

#### **Public Value**

- □ Tulare County's Strategic Expression of Public Value
  - ✓ Promote Economic Well-Being
  - ✓ Improve Quality of Life
  - ✓ Provide Public Safety and Security
  - **✓** Enhance Organizational Performance
- Examples of Delivering Public Value
  - [1] Facilitate Economic Development by Preparing the Conditions in which the Private Sector can Create Jobs, Income and Equity;
  - [2] Help Build Roads, Transit, Water-Related (Water, Wastewater and Stormwater), and Public Safety Facilities (Sheriff and Fire);
  - [3] Approve More Projects (Volume) Faster (Speed) such as Planning Zoning, Development, and Building Projects

## How Do You "Continuously Improve" the System and Model?

### Monitoring, Evaluation and Adjustment

- **□** Differentiate Output from Outcomes
- Check Goal and Performance Alignment
- □ Identify Problem, Adjust and Reduce Error
- □ Vetting, Discussing and Reaching Consensus

### What were the Business Model's Performance Measures?

- 1 Community Plan Updates (By-Right Uses)
- 2 Planning Approvals
- 3 Building Permit Issuance
- 4 Building Permit Valuation

Goal: Retain, Create, Increase, Capture Public Value

### Table of Business Model Performance Measurement (Metrics)

Performance Metrics	FY 2010/11	FY 2011/12	FY 2012/13	FY 2013/14	Percent Change
Planning Approvals	252	266	313	334	+33%
Building Permits	2726	2932	3266	3116	+14%
Building Valuation	\$110 M	\$124 M	\$135 M	\$142 M	+29%
Community Plan Update Initiations				5 + 4 = 9	

#### **Business Process Improvements**

- □ Pre-Application Project Review (Quality Circle)
- Community Plan Updating (By-Right Uses)
- □ Streamlining CEQA Process (Cat Exempt / EIR)
- Concurrent Entitlement Processing
- □ Team-Based Building Permit Issuance
- Construct Public / Private Sector Improvements

#### Alignment with Mission and Strategic Goals

Mission: "Open For Business"

Goal: Economic Well-Being - Create Jobs, Income & Equity

Goal: Improve Quality of Life - DAC Infrastructure & Housing

### Leadership Considerations for System and Model

- Coach Lombardi's Method: "Commitment to Excellence"
- ✓ Walking Around Leadership (Show-up / Walk-the-Walk)
- ✓ Collaboration, Vetting , Marketing, and Empowerment
- Positive Centered Leadership
- ✓ Accountability: Admitting Fault Early Without Excuses
- Challenges: Proactive Corrective Action Plan
- Responsiveness to BOS, CAO and Public
- ✓ Strengthen Org Values and Core Competencies
- ✓ Build Cross-Functional and Reliable Teams
- ✓ Be a Multiplier Not a Diminisher
- Exercise Good and Mature Judgment
- ✓ When in Doubt, a Leader Does the Right Thing

### **Next Steps On the Horizon**

- 1 Build Public Roads and Infrastructure
- 2 Enhance Public Outreach and Service
- 3 Market and Expand Economic Development
- 4 Improve Disadvantaged Communities
- 5 Strengthen Strategic Management through
  - > System-wide Application
  - > Best Management Practices
  - > Succession Planning

### **Final Thought**

"The Score Takes Care Of Itself"

Coach Bill Walsh

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